Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Message Text

LIMITED OFFICIAL USE

PAGE 01 STATE 026043
ORIGIN EB-08

INFO OCT-01 ISO-00 EUR-12 CAB-02 CIAE-00 COME-00
DODE-00 DOTE-00 INR-07 NSAE-00 FAA-00 L-03 SS-15
NSC-05 /053 R

DRAFTED BY EB/OA:WRILEY:MSTYLES/EUR/SOV:MTDIXON:PJP
APPROVED BY EUR/SOV:SMCCALL
CAB:MPETT
DOT:JFLYNN
L/EB:JBELLO
EB/OA:RABROWN
EUR/SOV:WHEDGAR
----------111883 010707Z /10
P 010220Z PEB 78
FM SECSTATE WASHDC
TO AMEMBASSY MOSCOW PRIORITY

LIMITED OFFICIAL USE STATE 026043

E.O. 11652: N/A

TAGS:EAIR, UR, US

SUBJECT: US-SOVIET CIVIL AVIATION RELATIONS

REF: (A) STATE 15759 (B) MOSCOW 1138

1. EUR/SOV (EDGAR) GAVE FOLLOWING DRAFT PROPOSAL FOR INTERIM CIVIL AVIATION AGREEMENT TO TREPYKHALIN OF SOVIET EMBASSY, JANUARY 31; AEROFLOT WASHINGTON REP RUCHKIN IS PROVIDING COPY TO SAMORUKOV WHO IS RETURNING TO MOSCOW JAN 31: BEGIN TEXT: THE DEPARTMENT OF STATE REFERS TO THE US-USSR CIVIL AIR TRANSPORT AGREEMENT OF 1966 AS AMENDED BY THE PROTOCOL OF JUNE 22, 1973.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 STATE 026043

THE UNITED STATES GOVERNMENT PROPOSES, AS A TEMPORARY ARRANGEMENT PENDING FORMAL NEGOTIATIONS LATER THIS YEAR ON THE FUTURE OF US-SOVIET CIVIL AVIATION RELATIONS, THE FOLLOWING UNDERSTANDINGS:

(1) THAT PARAGRAPH 5 OF THE ANNEX TO THE CIVIL AIR TRANSPORT

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

AGREEMENT, AS AMENDED BY THE PROTOCOL OF JUNE 22, 1973, BE REPLACED WITH THE FOLLOWING:

"EACH DESIGNATED AIRLINE MAY OPERATE UP TO FOUR ROUNDTRIP FLIGHTS PER WEEK DURING THE SUMMER 1978 TRAFFIC SEASON

(APRIL 1, 1978-OCTOBER 31, 1978), UP TO THREE ROUNDTRIP FLIGHTS PER WEEK DURING THE WINTER 1978/79 TRAFFIC SEASON (NOVEMBER 1, 1978-MARCH 31, 1979), AND THEREAFTER SUCH NUMBER OF FLIGHTS AS IS SUBSEQUENTLY AGREED BETWEEN THE CONTRACTING PARTIES. THE DESIGNATED AIRLINE OF THE UNITED STATES MAY EXERCISE THE RIGHT SPECIFIED IN PARAGRAPH 4 ABOVE ON ALL ITS FLIGHTS. THE DESIGNATED AIRLINE OF THE SOVIET UNION MAY EXERCISE THE RIGHTS SPECIFIED IN PARA-GRAPH 4 ABOVE ON TWO OF ITS FLIGHTS."

(2) THAT THE VALIDITY OF THE AGREED MINUTE ON CHARTER FACILITATION OF JUNE 22, 1973 BE EXTENDED THROUGH MARCH 31, 1979 WITH THE UNDERSTANDING THAT CHARTER PROGRAMS FOR THE 1978 SUMMER TRAFFIC SEASON AMOUNTING TO APPROXIMATELY 100 ROUNDTRIP FLIGHTS BY THE DESIGNATED AIRLINE OF THE UNITED STATES, 30 ROUNDTRIP FLIGHTS BY THE DESIGNATED AIR LINE OF THE SOVIET UNION, AND SUCH OTHER PROGRAMS AS MAY BE PROPOSED BY OTHER US AIRLINES FOR OPERATION THROUGH MARCH 31, 1979 SHALL BE APPROVED.

(3) THAT EACH DESIGNATED AIRLINE, ACTING AS GENERAL
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 STATE 026043

SALES AGENT FOR THE OTHER DESIGNATED AIRLINE IN THE TERRITORY OF THE CONTRACTING PARTY OF WHICH IT IS A NATIONAL, SHALL CONTINUE TO SELL AIR TRANSPORTATION ON ALL THE WORLDWIDE SERVICES OF THE OTHER DESIGNATED AIR-LINE.

(4) THAT EACH CONTRACTING PARTY SHALL PERMIT THE DESIGNATED AIRLINE OF THE OTHER CONTRACTING PARTY TO USE WIDEBODIED AIRCRAFT ON THE AGREED SERVICES DESCRIBED IN THE ANNEX TO THE CIVIL AIR TRANSPORT AGREEMENT AS AMENDED, APRIL 1, 1979, ON THE BASIS OF AT LEAST ONE ROUNDTRIP FLIGHT WITH WIDEBODIED AIRCRAFT FOR EACH TWO ROUNDTRIP FLIGHTS WITH NARROW-BODIED AIRCRAFT AT CAPACITY LEVELS WHICH SHALL BE SUBSEQUENTLY AGREED.

(5) THAT THE DESIGNATED AIRLINE OF THE SOVIET UNION AND OTHER SOVIET AGENCIES SHALL COOPERATE WITH THE DESIGNATED AIRLINE OF THE UNITED STATES IN FACILITATING AIR TRANSPORTATION MARKETING PROGRAMS.

(6) THAT BOTH CONTRACTING PARTIES WILL ENCOURAGE THEIR

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

INDIVIDUAL AIRLINES TO PROPOSE AND IMPLEMENT THE LOWEST POSSIBLE LEVEL OF FARES AND RATES WHICH CAN BE ECONOMICALLY JUSTIFIED.

THE DEPARTMENT OF STATE PROPOSES THAT IF THE SOVIET UNION

CONSIDERS THE ABOVE UNDERSTANDINGS ACCEPTABLE, THIS NOTE AND THE SOVIET REPLY TO THAT EFFECT CONSTITUTE AN AGREEMENT BETWEEN THE TWO GOVERNMENTS EFFECTIVE ON THE DATE OF YOUR REPLY. END TEXT.

2. DEPTOFFS EMPHASIZED PARTICULAR IMPORTANCE USG ATTACHES TO POINTS 2 AND 4 WHILE TREPYKHALIN AND RUCHKIN QUESTIONED ACCEPTABILITY OF US CHARTER PROGRAMS OTHER THAN THOSE OF PAN AM AND LANGUAGE RE WIDE-BODIED AIRCRAFT.
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

AFTER MOUTHING LOW-KEYED GRUMBLES, RUCHKIN SUMMED UP SITUATION SAYING "WELL, IT ALL DEPENDS ON HOWMR. SAMORUKOV LIKES IT". TREPYKHALIN SAID HE WOULD ADIVSE DEPARTMENT OF OFFICIAL SOVIET COMMENTS AS SOON AS POSSIBLE. FYI. JAN 30 MEETING WITH MARSHALL SHULMAN, SAMORUKOV EMPHASIZED THAT SOVIETS WERE MAKING CONSIDERABLE CONCESSION BY APPROVING PAN AM CHARTER PROGRAM "FOR FIRST TIME DURING SUMMER SEASON". HE VOICED CONCERN THAT DEPARTMENT DRAFT MIGHT CALL UPON AEROFLOT ALONE TO CORRECT CIVIL AVIATION PROBLEMS, THAT WORDING ON WIDE-BODIED AIRCRAFT MIGHT COMMIT SOVIET ACCEPTANCE REGARDLESS OF FREQUENCY LEVELS, THAT DRAFT MIGHT GO BEYOND RENEWAL OF ORAL MINUTE TO ENSURE CHARTER PROGRAMS. END FYI.

3. COMMENT: DEPARTMENT APPRECIATES EMBASSY ANALYSIS OF US PROPOSAL AS OUTLINED IN REF A. PROBLEM POSED PARA 1, REF B WAS MOST CAREFULLY CONSIDERED AND, IN THE END, IT WAS DECIDED THAT THERE WAS NO VALID REASON FOR NOT APPLYING THE BROAD PRINCIPLES OF ADMINISTRATION NEW INTERNATIONAL AVIATION POLICY TO USSR, EVEN THOUGH DETAILS MIGHT DIFFER FROM OTHER BILATERAL SITUATIONS. IN BROAD TERMS, OUR CURRENT AVIATION POLICY CALLS FOR VIEWING SCHEDULED AND CHARTER AIR SERVICES AS PARTS OF AN INTEGRATED SYSTEM, BOTH OF WHICH MUST BE ADDRESSED TOGETHER. IN PARTICULAR CASE OF USSR, PAN AM HAS NOT BEEN ABLE TO COMPETE EFFECTIVELY WITH AEROFLOT ON SCHEDULED SERVICES BUT IT CLEARLY CAN IN CHARTER AREA. A TRADE WHICH CONTINUES TO GIVE AEROFLOT ADVANTAGE IN FORMER AREA BUT US AIRLINES ADVANTAGE IN LATTER IS ONE WHICH WE ARE PREPARED TO ACCEPT EVEN IN FUTURE.

4. SUGGESTIONS MADE PARAS 3 AND 4, REF B HAVE BEEN REFLECTED IN FINAL DRAFT INSOFAR AS POSSIBLE. VANCE

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

ORIGIN EUR-03

INFO OCT-01 ISO-00 /004 R

66011
DRAFTED BY: EUR/SOV:MTDIXON
APPROVED BY: EUR/SOV:MGARRISON
----------077835 080341Z /14
O 080316Z FEB 78
FM SECSTATE WASHDC
TO AMEMBASSY LONDON IMMEDIATE

LIMITED OFFICIAL USE STATE 026043

FOLLOWING REPEAT STATE 026043 SENT ACTION MOSCOW 01 FEB 78

QUOTE LIMITED OFFICIAL USE STATE 026043

E.O. 11652: N/A

TAGS:EAIR, UR, US

SUBJECT: US-SOVIET CIVIL AVIATION RELATIONS

REF: (A) STATE 15759 (B) MOSCOW 1138

1. EUR/SOV (EDGAR) GAVE FOLLOWING DRAFT PROPOSAL FOR INTERIM CIVIL AVIATION AGREEMENT TO TREPYKHALIN OF SOVIET EMBASSY, JANUARY 31; AEROFLOT WASHINGTON REP RUCHKIN IS PROVIDING COPY TO SAMORUKOV WHO IS RETURNING TO MOSCOW JAN 31: BEGIN TEXT: THE DEPARTMENT OF STATE REFERS TO THE US-USSR CIVIL AIR TRANSPORT AGREEMENT OF 1966 AS AMENDED BY THE PROTOCOL OF JUNE 22, 1973.

THE UNITED STATES GOVERNMENT PROPOSES, AS A TEMPORARY

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

ARRANGEMENT PENDING FORMAL NEGOTIATIONS LATER THIS YEAR ON
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 STATE 026043

THE FUTURE OF US-SOVIET CIVIL AVIATION RELATIONS, THE
FOLLOWING UNDERSTANDINGS:

(1) THAT PARAGRAPH 5 OF THE ANNEX TO THE CIVIL AIR TRANSPORT
AGREEMENT, AS AMENDED BY THE PROTOCOL OF JUNE 22, 1973, BE
REPLACED WITH THE FOLLOWING:

"EACH DESIGNATED AIRLINE MAY OPERATE UP TO FOUR ROUNDTRIP
FLIGHTS PER WEEK DURING THE SUMMER 1978 TRAFFIC SEASON

(APRIL 1, 1978-OCTOBER 31, 1978), UP TO THREE ROUNDTRIP
FLIGHTS PER WEEK DURING THE WINTER 1978/79 TRAFFIC SEASON
(NOVEMBER 1, 1978-MARCH 31, 1979), AND THEREAFTER SUCH
NUMBER OF FLIGHTS AS IS SUBSEQUENTLY AGREED BETWEEN THE
CONTRACTING PARTIES. THE DESIGNATED AIRLINE OF THE UNITED
STATES MAY EXERCISE THE RIGHT SPECIFIED IN PARAGRAPH 4
ABOVE ON ALL ITS FLIGHTS. THE DESIGNATED AIRLINE OF THE
SOVIET UNION MAY EXERCISE THE RIGHTS SPECIFIED IN PARA-
GRAPH 4 ABOVE ON TWO OF ITS FLIGHTS."

(2) THAT THE VALIDITY OF THE AGREED MINUTE ON CHARTER
FACILITATION OF JUNE 22, 1973 BE EXTENDED THROUGH MARCH
31, 1979 WITH THE UNDERSTANDING THAT CHARTER PROGRAMS FOR
THE 1978 SUMMER TRAFFIC SEASON AMOUNTING TO APPROXIMATELY
100 ROUNDTRIP FLIGHTS BY THE DESIGNATED AIRLINE OF THE
UNITED STATES, 30 ROUNDTRIP FLIGHTS BY THE DESIGNATED AIR
LINE OF THE SOVIET UNION, AND SUCH OTHER PROGRAMS AS MAY
BE PROPOSED BY OTHER US AIRLINES FOR OPERATION THROUGH
MARCH 31, 1979 SHALL BE APPROVED.

(3) THAT EACH DESIGNATED AIRLINE, ACTING AS GENERAL
SALES AGENT FOR THE OTHER DESIGNATED AIRLINE IN THE
TERRITORY OF THE CONTRACTING PARTY OF WHICH IT IS A
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 STATE 026043

NATIONAL, SHALL CONTINUE TO SELL AIR TRANSPORTATION ON
ALL THE WORLDWIDE SERVICES OF THE OTHER DESIGNATED AIR-
LINE.

(4) THAT EACH CONTRACTING PARTY SHALL PERMIT THE
DESIGNATED AIRLINE OF THE OTHER CONTRACTING PARTY TO USE
WIDEBODIED AIRCRAFT ON THE AGREED SERVICES DESCRIBED IN
THE ANNEX TO THE CIVIL AIR TRANSPORT AGREEMENT AS AMENDED,

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

APRIL 1, 1979, ON THE BASIS OF AT LEAST ONE ROUNDTRIP
FLIGHT WITH WIDEBODIED AIRCRAFT FOR EACH TWO ROUNDTRIP
FLIGHTS WITH NARROW-BODIED AIRCRAFT AT CAPACITY LEVELS
WHICH SHALL BE SUBSEQUENTLY AGREED.

(5) THAT THE DESIGNATED AIRLINE OF THE SOVIET UNION AND
OTHER SOVIET AGENCIES SHALL COOPERATE WITH THE DESIGNATED
AIRLINE OF THE UNITED STATES IN FACILITATING
AIR TRANSPORTATION MARKETING PROGRAMS.

(6) THAT BOTH CONTRACTING PARTIES WILL ENCOURAGE THEIR
INDIVIDUAL AIRLINES TO PROPOSE AND IMPLEMENT THE LOWEST
POSSIBLE LEVEL OF FARES AND RATES WHICH CAN BE ECONOMIC-
ALLY JUSTIFIED.

THE DEPARTMENT OF STATE PROPOSES THAT IF THE SOVIET UNION

CONSIDERS THE ABOVE UNDERSTANDINGS ACCEPTABLE, THIS NOTE
AND THE SOVIET REPLY TO THAT EFFECT CONSTITUTE AN AGREE-
MENT BETWEEN THE TWO GOVERNMENTS EFFECTIVE ON THE DATE
OF YOUR REPLY. END TEXT.

2. DEPTOFFS EMPHASIZED PARTICULAR IMPORTANCE USG ATTACHES
TO POINTS 2 AND 4 WHILE TREPYKHALIN AND RUCHKIN
QUESTIONED ACCEPTABILITY OF US CHARTER PROGRAMS OTHER
THAN THOSE OF PAN AM AND LANGUAGE RE WIDE-BODIED AIRCRAFT.
AFTER MOUTHING LOW-KEYED GRUMBLES, RUCHKIN SUMMED UP
SITUATION SAYING "WELL, IT ALL DEPENDS ON HOWMR.
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

SAMORUKOV LIKES IT". TREPYKHALIN SAID HE WOULD ADIVSE
DEPARTMENT OF OFFICIAL SOVIET COMMENTS AS SOON AS POSSIBLE.
FYI. JAN 30 MEETING WITH MARSHALL SHULMAN, SAMORUKOV
EMPHASIZED THAT SOVIETS WERE MAKING CONSIDERABLE CONCESSION
BY APPROVING PAN AM CHARTER PROGRAM "FOR FIRST TIME
DURING SUMMER SEASON". HE VOICED CONCERN THAT DEPARTMENT
DRAFT MIGHT CALL UPON AEROFLOT ALONE TO CORRECT CIVIL
AVIATION PROBLEMS, THAT WORDING ON WIDE-BODIED AIRCRAFT
MIGHT COMMIT SOVIET ACCEPTANCE REGARDLESS OF FREQUENCY
LEVELS, THAT DRAFT MIGHT GO BEYOND RENEWAL OF ORAL
MINUTE TO ENSURE CHARTER PROGRAMS. END FYI.

3. COMMENT: DEPARTMENT APPRECIATES EMBASSY ANALYSIS OF
US PROPOSAL AS OUTLINED IN REF A. PROBLEM POSED PARA 1,
REF B WAS MOST CAREFULLY CONSIDERED AND, IN THE END, IT
WAS DECIDED THAT THERE WAS NO VALID REASON FOR NOT
APPLYING THE BROAD PRINCIPLES OF ADMINISTRATION NEW
INTERNATIONAL AVIATION POLICY TO USSR, EVEN THOUGH DETAILS
MIGHT DIFFER FROM OTHER BILATERAL SITUATIONS. IN BROAD
TERMS, OUR CURRENT AVIATION POLICY CALLS FOR VIEWING

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

SCHEDULED AND CHARTER AIR SERVICES AS PARTS OF AN INTEG-
RATED SYSTEM, BOTH OF WHICH MUST BE ADDRESSED TOGETHER.
IN PARTICULAR CASE OF USSR, PAN AM HAS NOT BEEN ABLE TO
COMPETE EFFECTIVELY WITH AEROFLOT ON SCHEDULED SERVICES
BUT IT CLEARLY CAN IN CHARTER AREA. A TRADE WHICH
CONTINUES TO GIVE AEROFLOT ADVANTAGE IN FORMER AREA
BUT US AIRLINES ADVANTAGE IN LATTER IS ONE WHICH WE ARE
PREPARED TO ACCEPT EVEN IN FUTURE.

4. SUGGESTIONS MADE PARAS 3 AND 4, REF B HAVE BEEN
REFLECTED IN FINAL DRAFT INSOFAR AS POSSIBLE. VANCE

UNQUOTE VANCE
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 05 STATE 026043

LIMITED OFFICIAL USE

NNN

*** Current Handling Restrictions *** n/a
*** Current Classification *** LIMITED OFFICIAL USE
@@@OASYS@@@<CONCATENATED>

LIMITED OFFICIAL USE

PAGE 01 STATE 026043
ORIGIN EB-08

INFO OCT-01 ISO-00 EUR-12 CAB-02 CIAE-00 COME-00
DODE-00 DOTE-00 INR-07 NSAE-00 FAA-00 L-03 SS-15
NSC-05 /053 R

DRAFTED BY EB/OA:WRILEY:MSTYLES/EUR/SOV:MTDIXON:PJP
APPROVED BY EUR/SOV:SMCCALL
CAB:MPETT
DOT:JFLYNN
L/EB:JBELLO
EB/OA:RABROWN
EUR/SOV:WHEDGAR
----------111883 010707Z /10
P 010220Z PEB 78
FM SECSTATE WASHDC
TO AMEMBASSY MOSCOW PRIORITY

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

LIMITED OFFICIAL USE STATE 026043

E.O. 11652: N/A

TAGS:EAIR, UR, US

SUBJECT: US-SOVIET CIVIL AVIATION RELATIONS

REF: (A) STATE 15759 (B) MOSCOW 1138

1. EUR/SOV (EDGAR) GAVE FOLLOWING DRAFT PROPOSAL FOR INTERIM CIVIL AVIATION AGREEMENT TO TREPYKHALIN OF SOVIET EMBASSY, JANUARY 31; AEROFLOT WASHINGTON REP RUCHKIN IS PROVIDING COPY TO SAMORUKOV WHO IS RETURNING TO MOSCOW JAN 31: BEGIN TEXT: THE DEPARTMENT OF STATE REFERS TO THE US-USSR CIVIL AIR TRANSPORT AGREEMENT OF 1966 AS AMENDED BY THE PROTOCOL OF JUNE 22, 1973.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

THE UNITED STATES GOVERNMENT PROPOSES, AS A TEMPORARY ARRANGEMENT PENDING FORMAL NEGOTIATIONS LATER THIS YEAR ON THE FUTURE OF US-SOVIET CIVIL AVIATION RELATIONS, THE FOLLOWING UNDERSTANDINGS:

(1) THAT PARAGRAPH 5 OF THE ANNEX TO THE CIVIL AIR TRANSPORT AGREEMENT, AS AMENDED BY THE PROTOCOL OF JUNE 22, 1973, BE REPLACED WITH THE FOLLOWING:

"EACH DESIGNATED AIRLINE MAY OPERATE UP TO FOUR ROUNDTRIP FLIGHTS PER WEEK DURING THE SUMMER 1978 TRAFFIC SEASON

(APRIL 1, 1978-OCTOBER 31, 1978), UP TO THREE ROUNDTRIP FLIGHTS PER WEEK DURING THE WINTER 1978/79 TRAFFIC SEASON (NOVEMBER 1, 1978-MARCH 31, 1979), AND THEREAFTER SUCH NUMBER OF FLIGHTS AS IS SUBSEQUENTLY AGREED BETWEEN THE CONTRACTING PARTIES. THE DESIGNATED AIRLINE OF THE UNITED STATES MAY EXERCISE THE RIGHT SPECIFIED IN PARAGRAPH 4 ABOVE ON ALL ITS FLIGHTS. THE DESIGNATED AIRLINE OF THE SOVIET UNION MAY EXERCISE THE RIGHTS SPECIFIED IN PARA-GRAPH 4 ABOVE ON TWO OF ITS FLIGHTS."

(2) THAT THE VALIDITY OF THE AGREED MINUTE ON CHARTER FACILITATION OF JUNE 22, 1973 BE EXTENDED THROUGH MARCH 31, 1979 WITH THE UNDERSTANDING THAT CHARTER PROGRAMS FOR THE 1978 SUMMER TRAFFIC SEASON AMOUNTING TO APPROXIMATELY 100 ROUNDTRIP FLIGHTS BY THE DESIGNATED AIRLINE OF THE UNITED STATES, 30 ROUNDTRIP FLIGHTS BY THE DESIGNATED AIR

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

LINE OF THE SOVIET UNION, AND SUCH OTHER PROGRAMS AS MAY BE PROPOSED BY OTHER US AIRLINES FOR OPERATION THROUGH MARCH 31, 1979 SHALL BE APPROVED.

(3) THAT EACH DESIGNATED AIRLINE, ACTING AS GENERAL
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 STATE 026043

SALES AGENT FOR THE OTHER DESIGNATED AIRLINE IN THE TERRITORY OF THE CONTRACTING PARTY OF WHICH IT IS A NATIONAL, SHALL CONTINUE TO SELL AIR TRANSPORTATION ON ALL THE WORLDWIDE SERVICES OF THE OTHER DESIGNATED AIR-LINE.

(4) THAT EACH CONTRACTING PARTY SHALL PERMIT THE DESIGNATED AIRLINE OF THE OTHER CONTRACTING PARTY TO USE WIDEBODIED AIRCRAFT ON THE AGREED SERVICES DESCRIBED IN THE ANNEX TO THE CIVIL AIR TRANSPORT AGREEMENT AS AMENDED, APRIL 1, 1979, ON THE BASIS OF AT LEAST ONE ROUNDTRIP FLIGHT WITH WIDEBODIED AIRCRAFT FOR EACH TWO ROUNDTRIP FLIGHTS WITH NARROW-BODIED AIRCRAFT AT CAPACITY LEVELS WHICH SHALL BE SUBSEQUENTLY AGREED.

(5) THAT THE DESIGNATED AIRLINE OF THE SOVIET UNION AND OTHER SOVIET AGENCIES SHALL COOPERATE WITH THE DESIGNATED AIRLINE OF THE UNITED STATES IN FACILITATING AIR TRANSPORTATION MARKETING PROGRAMS.

(6) THAT BOTH CONTRACTING PARTIES WILL ENCOURAGE THEIR INDIVIDUAL AIRLINES TO PROPOSE AND IMPLEMENT THE LOWEST POSSIBLE LEVEL OF FARES AND RATES WHICH CAN BE ECONOMIC-ALLY JUSTIFIED.

THE DEPARTMENT OF STATE PROPOSES THAT IF THE SOVIET UNION

CONSIDERS THE ABOVE UNDERSTANDINGS ACCEPTABLE, THIS NOTE AND THE SOVIET REPLY TO THAT EFFECT CONSTITUTE AN AGREE-MENT BETWEEN THE TWO GOVERNMENTS EFFECTIVE ON THE DATE OF YOUR REPLY. END TEXT.

2. DEPTOFFS EMPHASIZED PARTICULAR IMPORTANCE USG ATTACHES TO POINTS 2 AND 4 WHILE TREPYKHALIN AND RUCHKIN QUESTIONED ACCEPTABILITY OF US CHARTER PROGRAMS OTHER THAN THOSE OF PAN AM AND LANGUAGE RE WIDE-BODIED AIRCRAFT.
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 STATE 026043

AFTER MOUTHING LOW-KEYED GRUMBLES, RUCHKIN SUMMED UP

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

SITUATION SAYING "WELL, IT ALL DEPENDS ON HOWMR.
SAMORUKOV LIKES IT". TREPYKHALIN SAID HE WOULD ADIVSE
DEPARTMENT OF OFFICIAL SOVIET COMMENTS AS SOON AS POSSIBLE.
FYI. JAN 30 MEETING WITH MARSHALL SHULMAN, SAMORUKOV
EMPHASIZED THAT SOVIETS WERE MAKING CONSIDERABLE CONCESSION
BY APPROVING PAN AM CHARTER PROGRAM "FOR FIRST TIME
DURING SUMMER SEASON". HE VOICED CONCERN THAT DEPARTMENT
DRAFT MIGHT CALL UPON AEROFLOT ALONE TO CORRECT CIVIL
AVIATION PROBLEMS, THAT WORDING ON WIDE-BODIED AIRCRAFT
MIGHT COMMIT SOVIET ACCEPTANCE REGARDLESS OF FREQUENCY
LEVELS, THAT DRAFT MIGHT GO BEYOND RENEWAL OF ORAL
MINUTE TO ENSURE CHARTER PROGRAMS. END FYI.

3. COMMENT: DEPARTMENT APPRECIATES EMBASSY ANALYSIS OF
US PROPOSAL AS OUTLINED IN REF A. PROBLEM POSED PARA 1,
REF B WAS MOST CAREFULLY CONSIDERED AND, IN THE END, IT
WAS DECIDED THAT THERE WAS NO VALID REASON FOR NOT
APPLYING THE BROAD PRINCIPLES OF ADMINISTRATION NEW
INTERNATIONAL AVIATION POLICY TO USSR, EVEN THOUGH DETAILS
MIGHT DIFFER FROM OTHER BILATERAL SITUATIONS. IN BROAD
TERMS, OUR CURRENT AVIATION POLICY CALLS FOR VIEWING
SCHEDULED AND CHARTER AIR SERVICES AS PARTS OF AN INTEG-
RATED SYSTEM, BOTH OF WHICH MUST BE ADDRESSED TOGETHER.
IN PARTICULAR CASE OF USSR, PAN AM HAS NOT BEEN ABLE TO
COMPETE EFFECTIVELY WITH AEROFLOT ON SCHEDULED SERVICES
BUT IT CLEARLY CAN IN CHARTER AREA. A TRADE WHICH
CONTINUES TO GIVE AEROFLOT ADVANTAGE IN FORMER AREA
BUT US AIRLINES ADVANTAGE IN LATTER IS ONE WHICH WE ARE
PREPARED TO ACCEPT EVEN IN FUTURE.

4. SUGGESTIONS MADE PARAS 3 AND 4, REF B HAVE BEEN
REFLECTED IN FINAL DRAFT INSOFAR AS POSSIBLE. VANCE
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 05 STATE 026043

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 STATE 026043
ORIGIN EUR-03

INFO OCT-01 ISO-00 /004 R

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

66011
DRAFTED BY: EUR/SOV:MTDIXON
APPROVED BY: EUR/SOV:MGARRISON
----------077835 080341Z /14
O 080316Z FEB 78
FM SECSTATE WASHDC
TO AMEMBASSY LONDON IMMEDIATE

LIMITED OFFICIAL USE STATE 026043

FOLLOWING REPEAT STATE 026043 SENT ACTION MOSCOW 01 FEB 78

QUOTE LIMITED OFFICIAL USE STATE 026043

E.O. 11652: N/A

TAGS:EAIR, UR, US

SUBJECT: US-SOVIET CIVIL AVIATION RELATIONS

REF: (A) STATE 15759 (B) MOSCOW 1138

1. EUR/SOV (EDGAR) GAVE FOLLOWING DRAFT PROPOSAL FOR INTERIM CIVIL AVIATION AGREEMENT TO TREPYKHALIN OF SOVIET EMBASSY, JANUARY 31; AEROFLOT WASHINGTON REP RUCHKIN IS PROVIDING COPY TO SAMORUKOV WHO IS RETURNING TO MOSCOW JAN 31: BEGIN TEXT: THE DEPARTMENT OF STATE REFERS TO THE US-USSR CIVIL AIR TRANSPORT AGREEMENT OF 1966 AS AMENDED BY THE PROTOCOL OF JUNE 22, 1973.

THE UNITED STATES GOVERNMENT PROPOSES, AS A TEMPORARY ARRANGEMENT PENDING FORMAL NEGOTIATIONS LATER THIS YEAR ON
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 STATE 026043

THE FUTURE OF US-SOVIET CIVIL AVIATION RELATIONS, THE FOLLOWING UNDERSTANDINGS:

(1) THAT PARAGRAPH 5 OF THE ANNEX TO THE CIVIL AIR TRANSPORT AGREEMENT, AS AMENDED BY THE PROTOCOL OF JUNE 22, 1973, BE REPLACED WITH THE FOLLOWING:

"EACH DESIGNATED AIRLINE MAY OPERATE UP TO FOUR ROUNDTRIP FLIGHTS PER WEEK DURING THE SUMMER 1978 TRAFFIC SEASON

(APRIL 1, 1978-OCTOBER 31, 1978), UP TO THREE ROUNDTRIP FLIGHTS PER WEEK DURING THE WINTER 1978/79 TRAFFIC SEASON (NOVEMBER 1, 1978-MARCH 31, 1979), AND THEREAFTER SUCH NUMBER OF FLIGHTS AS IS SUBSEQUENTLY AGREED BETWEEN THE CONTRACTING PARTIES. THE DESIGNATED AIRLINE OF THE UNITED

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

STATES MAY EXERCISE THE RIGHT SPECIFIED IN PARAGRAPH 4 ABOVE ON ALL ITS FLIGHTS. THE DESIGNATED AIRLINE OF THE SOVIET UNION MAY EXERCISE THE RIGHTS SPECIFIED IN PARAGRAPH 4 ABOVE ON TWO OF ITS FLIGHTS."

(2) THAT THE VALIDITY OF THE AGREED MINUTE ON CHARTER FACILITATION OF JUNE 22, 1973 BE EXTENDED THROUGH MARCH 31, 1979 WITH THE UNDERSTANDING THAT CHARTER PROGRAMS FOR THE 1978 SUMMER TRAFFIC SEASON AMOUNTING TO APPROXIMATELY 100 ROUNDTRIP FLIGHTS BY THE DESIGNATED AIRLINE OF THE UNITED STATES, 30 ROUNDTRIP FLIGHTS BY THE DESIGNATED AIR LINE OF THE SOVIET UNION, AND SUCH OTHER PROGRAMS AS MAY BE PROPOSED BY OTHER US AIRLINES FOR OPERATION THROUGH MARCH 31, 1979 SHALL BE APPROVED.

(3) THAT EACH DESIGNATED AIRLINE, ACTING AS GENERAL SALES AGENT FOR THE OTHER DESIGNATED AIRLINE IN THE TERRITORY OF THE CONTRACTING PARTY OF WHICH IT IS A
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 STATE 026043

NATIONAL, SHALL CONTINUE TO SELL AIR TRANSPORTATION ON ALL THE WORLDWIDE SERVICES OF THE OTHER DESIGNATED AIRLINE.

(4) THAT EACH CONTRACTING PARTY SHALL PERMIT THE DESIGNATED AIRLINE OF THE OTHER CONTRACTING PARTY TO USE WIDEBODIED AIRCRAFT ON THE AGREED SERVICES DESCRIBED IN THE ANNEX TO THE CIVIL AIR TRANSPORT AGREEMENT AS AMENDED, APRIL 1, 1979, ON THE BASIS OF AT LEAST ONE ROUNDTRIP FLIGHT WITH WIDEBODIED AIRCRAFT FOR EACH TWO ROUNDTRIP FLIGHTS WITH NARROW-BODIED AIRCRAFT AT CAPACITY LEVELS WHICH SHALL BE SUBSEQUENTLY AGREED.

(5) THAT THE DESIGNATED AIRLINE OF THE SOVIET UNION AND OTHER SOVIET AGENCIES SHALL COOPERATE WITH THE DESIGNATED AIRLINE OF THE UNITED STATES IN FACILITATING AIR TRANSPORTATION MARKETING PROGRAMS.

(6) THAT BOTH CONTRACTING PARTIES WILL ENCOURAGE THEIR INDIVIDUAL AIRLINES TO PROPOSE AND IMPLEMENT THE LOWEST POSSIBLE LEVEL OF FARES AND RATES WHICH CAN BE ECONOMICALLY JUSTIFIED.

THE DEPARTMENT OF STATE PROPOSES THAT IF THE SOVIET UNION

CONSIDERS THE ABOVE UNDERSTANDINGS ACCEPTABLE, THIS NOTE AND THE SOVIET REPLY TO THAT EFFECT CONSTITUTE AN AGREEMENT BETWEEN THE TWO GOVERNMENTS EFFECTIVE ON THE DATE OF YOUR REPLY. END TEXT.

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

2. DEPTOFFS EMPHASIZED PARTICULAR IMPORTANCE USG ATTACHES TO POINTS 2 AND 4 WHILE TREPYKHALIN AND RUCHKIN QUESTIONED ACCEPTABILITY OF US CHARTER PROGRAMS OTHER THAN THOSE OF PAN AM AND LANGUAGE RE WIDE-BODIED AIRCRAFT. AFTER MOUTHING LOW-KEYED GRUMBLES, RUCHKIN SUMMED UP SITUATION SAYING "WELL, IT ALL DEPENDS ON HOWMR.
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 STATE 026043

SAMORUKOV LIKES IT". TREPYKHALIN SAID HE WOULD ADIVSE DEPARTMENT OF OFFICIAL SOVIET COMMENTS AS SOON AS POSSIBLE.
FYI. JAN 30 MEETING WITH MARSHALL SHULMAN, SAMORUKOV EMPHASIZED THAT SOVIETS WERE MAKING CONSIDERABLE CONCESSION BY APPROVING PAN AM CHARTER PROGRAM "FOR FIRST TIME DURING SUMMER SEASON". HE VOICED CONCERN THAT DEPARTMENT DRAFT MIGHT CALL UPON AEROFLOT ALONE TO CORRECT CIVIL AVIATION PROBLEMS, THAT WORDING ON WIDE-BODIED AIRCRAFT MIGHT COMMIT SOVIET ACCEPTANCE REGARDLESS OF FREQUENCY LEVELS, THAT DRAFT MIGHT GO BEYOND RENEWAL OF ORAL MINUTE TO ENSURE CHARTER PROGRAMS. END FYI.

3. COMMENT: DEPARTMENT APPRECIATES EMBASSY ANALYSIS OF US PROPOSAL AS OUTLINED IN REF A. PROBLEM POSED PARA 1, REF B WAS MOST CAREFULLY CONSIDERED AND, IN THE END, IT WAS DECIDED THAT THERE WAS NO VALID REASON FOR NOT APPLYING THE BROAD PRINCIPLES OF ADMINISTRATION NEW INTERNATIONAL AVIATION POLICY TO USSR, EVEN THOUGH DETAILS MIGHT DIFFER FROM OTHER BILATERAL SITUATIONS. IN BROAD TERMS, OUR CURRENT AVIATION POLICY CALLS FOR VIEWING SCHEDULED AND CHARTER AIR SERVICES AS PARTS OF AN INTEG-RATED SYSTEM, BOTH OF WHICH MUST BE ADDRESSED TOGETHER. IN PARTICULAR CASE OF USSR, PAN AM HAS NOT BEEN ABLE TO COMPETE EFFECTIVELY WITH AEROFLOT ON SCHEDULED SERVICES BUT IT CLEARLY CAN IN CHARTER AREA. A TRADE WHICH CONTINUES TO GIVE AEROFLOT ADVANTAGE IN FORMER AREA BUT US AIRLINES ADVANTAGE IN LATTER IS ONE WHICH WE ARE PREPARED TO ACCEPT EVEN IN FUTURE.

4. SUGGESTIONS MADE PARAS 3 AND 4, REF B HAVE BEEN REFLECTED IN FINAL DRAFT INSOFAR AS POSSIBLE. VANCE

UNQUOTE VANCE
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 05 STATE 026043

LIMITED OFFICIAL USE

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

NNN

*** Current Handling Restrictions *** n/a
*** Current Classification *** LIMITED OFFICIAL USE

Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGREEMENT DRAFT, AVIATION, CIVIL AVIATION, TEXT
Control Number: n/a
Copy: <CONCATENATED>
Draft Date: 01 feb 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE026043
Document Source: CORE
Document Unique ID: 00
Drafter: WRILEY:MSTYLES/EUR/SOV:MTDIXON:PJP
Enclosure: n/a
Executive Order: n/a
Errors: n/a
Expiration:
Film Number: D780047-0840
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t197802110/aaaafmfh.tel
Line Count: 711
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON MICROFILM, TEXT ON-LINE
Message ID: 9b409cce-c288-dd11-92da-001cc4696bcc
Office: ORIGIN EB
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 13
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 78 STATE 15759, 78 MOSCOW 1138
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 05 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: N/A
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3454235
Secure: OPEN
Status: <DBA CORRECTED> gwr 970822
Subject: US-SOVIET CIVIL AVIATION RELATIONS
TAGS: EAIR, UR, US
To: MOSCOW
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/9b409cce-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014